



# Cabinet Economic Development Committee

## Minute of Decision

McGuinness Institute title:  
[DEV-20-MIN-0151] Climate-Related Financial Disclosures

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### Climate-Related Financial Disclosures

**Portfolios** Commerce and Consumer Affairs / Climate Change

On 5 August 2020, the Cabinet Economic Development Committee:

#### Background

- 1 **noted** that, in general, inadequate information about risks can lead to mispricing of assets and the misallocation of capital;
- 2 **noted** that many businesses face significant risks relating to climate change, but few businesses are disclosing useful or complete information to investors, lenders and insurance underwriters;
- 3 **noted** that the primary objective of the following proposals is for the effects of climate change to become routinely considered in business and investment decisions to promote and facilitate the development of fair, efficient and transparent financial markets;

#### Mandatory (comply-or-explain) disclosure

- 4 **agreed** to amend the Financial Markets Conduct Act 2013 to implement annual mandatory climate-related financial disclosures on a comply-or-explain basis;
- 5 **agreed** that the recommendations of the Task Force on Climate-related Financial Disclosures (TCFD) will underpin the disclosure system;
- 6 **agreed** that non-disclosure would be permissible where an entity analyses and reports that they see themselves as not being materially affected by climate change;
- 7 **agreed** that non-disclosure of specific elements of the disclosure framework would be permissible where information is not available, or disclosures are not practicable, following a best endeavours approach;
- 8 **agreed** that the following entities be required to disclose their climate-related financial risks and opportunities in mainstream financial reports:
  - 8.1 listed issuers;
  - 8.2 registered banks, credit unions and building societies with assets over \$1 billion;

- 8.3 licensed insurers with assets over \$1 billion or premium income of over \$250 million;
- 8.4 managers of registered schemes with assets under management over \$1 billion;
- 9 **directed** officials to undertake further consultation on how non-listed companies consider climate change risk after the proposed legislation is enacted, and to report back to Cabinet;
- 10 **agreed** that the dollar threshold be increased from time to time in accordance with movements in a suitable Statistics New Zealand index;
- 11 **agreed** that the regime be reviewed within 3-5 years of commencement;
- 12 **noted** that the scope of the regime may expand in future years, subject to appropriate consultation;
- 13 **agreed** that it is important for public entities to consider and disclose their climate-related risks and opportunities;
- 14 **agreed** that Crown financial institutions with assets under management of over \$1 billion be required to disclose their climate-related financial risks and opportunities in annual reports;
- 15 **directed** officials to investigate the best way to give effect to paragraph 14 above, and to report back to Ministers by the end of 2020;
- 16 **agreed** that climate-related financial disclosures should appear in the main document for communicating financially material information to an entity’s relevant audience;
- 17 **agreed** that independent assurance of greenhouse gas emission disclosures be required;
- 18 **agreed** that assurance not be required in relation to other disclosures;
- 19 **authorised** the Minister of Commerce and Consumer Affairs and the Minister for Climate Change to make minor or technical changes consistent with the policy intent of the paper under DEV-20-SUB-0151;

**Financial implications**

- 20 **approved** the following changes to appropriations to give effect to the above paragraphs, with a corresponding impact on the operating balance:

	\$m – increase/(decrease)			
	2021/22	2022/23	2023/24	2024/25 & Outyears
<b>Vote Business, Science and Innovation</b>				
<b>Minister of Commerce and Consumer Affairs</b>				
Non-departmental Output Expense: Accounting and Assurance Standards Setting	1.100	-	-	-
<b>Total Operating</b>	<b>1.100</b>	<b>-</b>	<b>-</b>	<b>-</b>

- 21 **agreed** that the change to appropriations for 2020/21 above be included in the 2020/21 Supplementary Estimates and that, in the interim, the increases be met from Imprest Supply;
- 22 **agreed** that the expenses incurred under paragraph 20 above be charged against the between-Budget contingency established as part of Budget 2020;

23 **noted** that a Budget bid will be made in 2021 for ongoing funding for both the External Reporting Board and the Financial Markets Authority to implement the above decisions;

**Legislative implications**

24 **noted** that primary and secondary legislation will be needed to implement the mandatory (comply-or-explain) climate-related financial disclosure system;

25 [REDACTED] 9(2)(f)(iv)  
 [REDACTED]  
 [REDACTED]

26 **agreed in principle**, subject to drafting, to apply the existing offence, penalty and remedy provisions in the Financial Markets Authority Act 2011 for climate-related financial disclosures in the Bill;

27 **agreed** to make an Order in Council under section 17 of the Financial Reporting Act 2013 authorising the External Reporting Board to issue financial reporting standards in relation to integrated reporting, including climate-related matters;

28 **invited** the Minister of Commerce and Consumer Affairs to issue drafting instructions to the Parliamentary Counsel Office to give effect to the above paragraphs.

Janine Harvey  
 Committee Secretary

**Present:**

- Rt Hon Winston Peters
- Hon Kelvin Davis
- Hon Grant Robertson (Chair)
- Hon Phil Twyford
- Hon David Parker
- Hon Stuart Nash
- Hon Jenny Salesa
- Hon Damien O'Connor
- Hon Shane Jones
- Hon James Shaw
- Hon Eugenie Sage

**Officials present from:**

- Office of the Prime Minister
- Officials Committee for DEV

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